

EAPN 2017 Country-Specific Recommendations Assessment Table

Text in bold: denotes potentially positive recommendations contributing to poverty target

	MACROECONOMICS / TAXATION	EMPLOYMENT / EDUCATION / PENSIONS	POVERTY / SOCIAL INCLUSION	COMMENTS
Austria 2 CSRs 1 'Poverty' CSR	CSR 1: Pursue its fiscal policy in line with the requirements of the preventive arm of the Stability and Growth Pact, which implies to achieve its medium term budgetary objective in 2018, taking into account the allowance linked to unusual events. Ensure the sustainability of the healthcare system and of the pension system. Rationalise and streamline competencies across the various layers of government and align their financing and spending responsibilities.	outcomes of women, also through the provision of full-time care services. Improve the educational achievements of disadvantaged young people, in particular those from a migrant background. Foster investment in the services sector by reducing administrative and regulatory barriers, easing market entry	?	There is supposed to be a CSR on Poverty reduction & social inclusion, according to the Commission. It is not clear where the CSR on poverty is, as neither poverty nor the shortfall on the poverty target are mentioned in the CSR, nor in the preamble. CSR 1 focuses on deficit reduction, but references to the sustainability of health and pension schemes are entirely focused on cost-cutting. In the preamble, it is clear that adequacy, coverage and quality of services are not taken into account In the preamble, flexibility to the budget deficit is allowed because of higher costs due to high refugee acceptance. There is however no mention of the progress / impact of the increased minimum income.

			CSR 2 on improving labour participation for women and educational attainment for young people from disadvantaged backgrounds could be positive, depending on how it is implemented and reflects EAPN members' recommendations, as is the call for provision of care services – though the quality and affordability aspect are not mentioned. The Preamble positively highlights the significant gender pay-gap, as well as the overrepresentation of women in part-time employment, due to caring responsibilities.
Belgium 3 CSRs	CSR 1: Pursue its fiscal policy in line with the requirements of the preventive arm of the Stability and Growth Pact, which translates into a substantial fiscal effort for 2018. When taking policy action, consideration should be given to achieving a fiscal stance that contributes to both strengthening the ongoing recovery and ensuring the sustainability of Belgium's public finances. Agree on an	disadvantaged groups, including people with migrant background, have equal access to quality education, vocational	There is no mention of poverty and social exclusion. CSR 1 continues to focus on reducing deficits, but there is a call for reorganization of the composition of public spending to enable more investment on public infrastructure. Unfortunately, this is responsible for cuts in social expenses, including social security, which impacts negatively on poverty. There is no recommendation to upgrade the levels of minimum income to ensure dignified lives.

enforceable distribution of fiscal targets among government levels and ensure independent fiscal monitoring. Remove distortive tax expenditures. Improve the composition of public spending in order to create room for infrastructure investment, including on transport infrastructure.

CSR 3: Foster investment in knowledge-based capital, notably with measures to increase digital technologies adoption, and innovation diffusion. Increase competition in professional services markets and retail, and enhance market mechanisms in network industries.

The preamble calls for more coherence in tax policy away from labour and to green taxes, but also by increasing consumer taxes. These run the risk of hitting the poor hardest, rather than supporting progressive taxation, taxes on profit and capital. A distributional impact assessment of tax policy, as highlighted in the EC chapeau communication would be beneficial. CSR 2 on education looks very positive, but it is a pity that the CSR was not extended to require access of these groups to an *inclusive* labour market.

In the Preamble, wages are only seen from a cost-competitiveness angle. Increases in retirement age and wage moderation are praised. Transitions from inactivity to employment are deemed low, particularly for groups such as low-skilled, the young, older workers and people with a migrant background (the latter have the highest employment gap in the EU). Positively, low wage traps are highlighted. Preamble also encouragingly stresses educational inequalities linked to socioeconomic background (above the EU and OECD averages).

Bulgaria
4 CSRs
1 'Poverty
CSR'

CSR 1: Further improve tax collection and tax compliance, including through a comprehensive set of measures beyond 2017. Step up enforcement of measures to reduce the extent of the informal economy, in particular undeclared work.

CSR 2: Take follow-up measures on the financial sector reviews, in particular concerning reinsurance contracts, grouplevel oversight, hard-to-value related-party assets and exposures. Improve banking and non-banking supervision through implementation the comprehensive action plans, in close cooperation with European bodies. Facilitate the reduction of still high corporate performing loans, by drawing on a comprehensive set of tools, including by accelerating the reform of the insolvency framework and by promoting a functioning secondary market for nonperforming loans.

CSR 4: Ensure efficient implementation of the 2014-2020 National Public Procurement Strategy.

CSR 3: Improve the targeting of active labour market policies and the integration between employment and social services for disadvantaged groups. Increase the of provision quality mainstream education, in particular for Roma. Increase health insurance coverage, reduce out-ofpayments pocket and shortages address of healthcare professionals. In consultation with social partners, establish transparent mechanism for setting the minimum wage. Improve the coverage and adequacy of the minimum income.

Bulgaria receives a so-called poverty CSR, as in 2016. It is recognized as the Member State with the highest levels of poverty in the EU. However, poverty is not mentioned in the CSR, although inequality is, nor is the need for an integrated strategy highlighted, although some individual elements are mentioned

CSR 1 gives a welcome focus to improving tax collection and compliance, but does not call for progressive taxation, with changes to flat taxes, despite the mention of this possibility focus in Commission's chapeau Communication. Without this shift, improvements in welfare state and social infrastructure is not possible and inequality will continue to increase.

CSR 1 regarding undeclared work could be positive, provided it doesn't penalise poor workers who are simply trying to survive, but punishes employers instead.

CSR 3 is meant to be a 'poverty CSR', but poverty is not mentioned. It focuses first on targeted activation, rather than

personalised. Depending on how it is implemented, the integration of activation and social services could be positive, however concerns would be raised about increased conditionality with benefits, which are already very inadequate.

Improving access for Roma children to

Improving access for Roma children to quality education is also positive. Developments regarding minimum wage will need to be monitored to see if they are positive.

It positively calls for increase health coverage, with important mention of reducing out of pocket payments, but fails to mention need for major public investment in health to ensure universal access and coverage.

It positively calls for improvement of coverage and adequacy of minimum income. However, it doesn't call for higher spending on social protection, nor does it highlight the gaps in pensions and other benefits, although referred to in the preamble.

The Preamble gives a stronger focus on poverty, recognizing that Bulgaria is the

			poorest Member State in the EU, and that inequality continues to rise, but doesn't propose an integrated strategy to tackle this. It also recognizes the huge problem of inadequately funded social protection systems.
			The Preamble also speaks about limited inclusion of young people in the labour market and of skills mismatches, as well as the shrinking of the working age population due to ageing and emigration. It also mentions child poverty and exclusion, and links to the parents' educational achievement, but not the full "Investing in Children" approach.
<u>Croatia</u> 5 CSRs	CSR 1: Pursue its fiscal policy in line with the requirements of the	CSR 2: Discourage early retirement, accelerate the	Croatia receives a supposed is CSR on poverty reduction & social inclusion.
<u>I Poverty</u>	preventive arm of the Stability	transition to the higher statutory	Although the 30% AROPE rate is
CSR	and Growth Pact, which implies	retirement age, and align	mentioned in the preamble, it is not
	to remain at its medium-term	pension provisions for specific	referenced in the CSR.
	budgetary objective in 2018. By	categories with the rules of the	
	September 2017, reinforce	general scheme. Improve	CSR 1 on property tax could be positive,
	budgetary planning and the	coordination and transparency	but lacks an overall progressive taxation
	multiannual budgetary	of social benefits.	approach.
	framework, including by	CSR 3: Improve adult education,	It is unclear whether CSR 1 on wages is
	strengthening the independence	in particular of older workers,	positive or not. CSR 2 on increasing
	and mandate of the Fiscal Policy	the low-skilled, and the long-	retirement age does not speak about
	Commission. Take the necessary	term unemployed. Accelerate	adequate support to older workers to

steps for the introduction of the the reform of the education value based property tax. system. Reinforce the framework for debt management, public including by ensuring annual updates of the debt management strategy.

CSR 4: Reduce the fragmentation and improve the functional distribution of competencies in public administration, while enhancing the efficiency and reducing territorial disparities in the delivery of public services. In consultation with social partners, harmonise the wagesetting frameworks across the public administration and public services.

CSR 5: Speed up the divestment of State-owned enterprises and other State assets, and improve corporate governance in the State-owned enterprise sector. Significantly reduce the burden on businesses stemming from costs of regulation and from administrative burdens. Remove regulatory restrictions hampering access to and the

stay on the labour market longer, nor about ensuring adequacy of pensions.

The recommendation to improve coordination and transparency of social benefits is important, but needs to address the overall lack of investment / levels of social protection and particularly minimum income, which is highlighted in the preamble.

CSR 3 on improving education seems positive.

CSR 4 positively tackles the need to reduce territorial disparities, but could underline more strongly the need to guarantee quality, affordable services to all, not just cost efficiency.

CSR 5 encourages privatisation and deregulation, but misses distributional/social impact analysis, and proposals to ensure guarantees of employment/social standards.

The Preamble highlights the shrinking of the working age population due to ageing and emigration, as well as the increase in long-term unemployed. It

	practice of regulated professions and professional and business services. Improve the quality and efficiency of the justice system, in particular by reducing the length in civil and commercial cases.		also says that caring responsibilities are a factor, and stresses lack of childcare and flexible working time arrangements, as well as unpaid paternity leave. However, the plight of young people and particularly NEETs is not addressed, nor gender gaps in pay, or income support/pension systems.
<u>Cyprus</u>	CSR 1: Pursue its fiscal policy in	CSR 5: Speed up reforms aimed	No reference is made to poverty.
<u>5 CSRs</u>	line with the requirements of the	at increasing the capacity of	CSR 1 primarily focuses on maintaining
	preventive arm of the Stability	public employment services and	reductions on debt and deficits, which
	and Growth Pact, which implies	improving the quality of active	could undermine poverty reduction. The
	to remain at its medium-term	labour market policies delivery.	call to improve efficiency in public
	budgetary objective in 2018. By	Complete the reform of the	administration is welcomed.
	end-2017, adopt key legislative	education system to improve its	
	reforms aiming to improve	labour market relevance and	CSR 4 Emphasis is placed on fast-track
	efficiency in the public sector,	performance, including	to investment, but not on social
	notably on the functioning of	teachers' evaluation. By end-	investment in services and people.
	public administration,	2017, adopt legislation for a	EAPN members do not view
	governance of State-owned	hospital reform and universal	privatisation as the way forward – to the
	entities and local governments.	health care coverage.	contrary it is likely to create additional
	CSR 2: Increase the efficiency of the judicial system by		problems in the fight against poverty.
	the judicial system by modernising civil procedures,		
			CSR 5 regarding improving the capacity
	implementing appropriate information systems and		of public employment services and the
	increasing the specialisation of		quality of activation could be positive,
	courts. Take additional measures		although there are concerns about the
	to eliminate impediments to the		implied requirements to reduce public
	full implementation of the		sector wages. Education reforms could
	Tan implementation of the		

insolvency and foreclosure frameworks, and to ensure reliable and swift systems for the issuance of title deeds and the transfer of immovable property rights.

CSR 3: Accelerate the reduction of non-performing loans by setting related quantitative and time-bound targets for banks and ensuring accurate valuation of provisioning collateral for purposes. Create the conditions for a functional secondary market non-performing for loans. Integrate and strengthen the supervision of insurance companies and pension funds.

CSR 4: Accelerate implementation of the action plan for growth, focussing in particular fast-tracking on strategic investments and improving access to finance and by end2017, resume the implementation of the privatisation plan. Carry out the ownership unbundling of the Electricity Authority of Cyprus by the end of 2017.

be damaging if they feature a labour market only approach.

The Preamble highlights the particularly difficult situation of young people and the long-term unemployed, and warns that short-term contracts don't solve the structural issues.

CSR 5 provides important support to ensure effective implementation of universal health coverage. In the preamble, it is made clear it should be adequate and effective, but no mention is made of affordability. The financing also remains uncertain given CSR 1 on budget sustainability.

No reference is made to adequacy of social protection systems.

Czech Republic 2 CSRs	csr 1: Ensure the long-term sustainability of public finances, in view of the ageing population. Increase the effectiveness of public spending, notably by fighting corruption and inefficient practices in public procurement.

CSR 2: Remove obstacles to growth, in particular by streamlining procedures for granting building permits and further reducing the administrative burden on businesses, by rolling out key eservices, government by improving the quality of R&D and by fostering employment of underrepresented groups.

CSR 1 focuses on sustainability of public finances, with reference to ageing population. Within the preamble, criticisms are made of the attempts to cap pension age and keep indexing. The impact on increasing poverty for older people is however not considered. There is a positive recommendation on fighting corruption.

CSR 2 focuses on de-regulation, without consideration of potential negative impact on employers' compliance on labour legislation.

Depending on how it is implemented, and if it means personalised, integrated support, CSR 2 on the labour market integration of underrepresented groups could be positive.

While the Preamble highlights as a real issue low educational attainment connected to socio-economic background, and the particularly difficult case of Roma children in education, as well as insufficiently inclusive education and inequalities in access, no CSR is addressed to the Czech Republic about it.

			The Preamble and CSRs however fail to mention the need to increase the level of minimum wage and imposition of stricter controls on employer's compliance with labour legislation. The preamble also mentions the Act on Social Housing and difficulties of access to the labour market for women, linked to lack of quality and affordable childcare, but without a CSR. However, it fails to highlight the lack of adequacy of income and income support, particularly for children.
Denmark 1 CSR	CSR 1: Foster competition in the domestically oriented services sector.		Poverty is not mentioned, nor growing inequality. The CSRs have not addressed poverty since 2014 in Denmark despite clear deterioration in the situation for excluded and vulnerable people, often linked to the negative social reforms. Although Denmark still has some of the best Minimum Income Standards and network of social services in the EU, poverty and inequality have grown relatively since 2010. This is challenging the fundamental values of the Danish welfare model: solidarity, equality and universality.

		The Preamble speaks about Denmark
		making progress towards the education
		and employment targets, but notes that
		the poverty reduction target lags
		behind. However, only the low work
		intensity indicator is considered, not
		relative poverty or severe material
		deprivation. It focuses on concerns
		about raising the employability of
		migrants, the low-skilled, young and
		older workers, but not about the quality
		of jobs, nor issues about other groups.
		Nor does it address issues around
		ensuring adequacy, coverage and take
		up of benefits particularly regarding
		youth, migrants and other excluded
		groups, nor an overall integrated
		approach to promote social inclusion
		and development.
		The National Social Report which should
		provide more detailed analysis and
		support for this approach has not been
		published since 2014.
<u>Estonia</u>	CSR 1: Pursue its fiscal policy in	Estonia receives a so-called poverty CSR.
2 CSRs	line with the requirements of the	However, not as a separate CSR, but one
1 'Poverty	preventive arm of the Stability	element of CSR 1. CSR 1 on better
CSR"	and Growth Pact, which implies	adequacy of social safety net is very
	to remain at its medium-term	welcome, recognizing the increase in at
	budgetary objective in 2018.	risk of poverty since 2010. However, the
	Ensure better adequacy of the	implementation seems ambiguous

	social safety net. Take measures		when seen within the overall
	to reduce the gender pay gap, in		Recommendation for reduction of
	particular by improving wage		deficits.
	transparency and reviewing the		
	parental leave system.		The reference in CSR 1 on reduction the
	CSR 2: Promote private		gender pay gap is also very welcome.
	investment in research,		Within the preamble, references are
	technology and innovation,		made to the progress on ensuring access
	including by implementing		to high quality services, and addressing
	measures for strengthening the		the gender pay gap, and also welcomes
	cooperation between academia		action on progressive taxation, mainly
	and businesses		through raising personal allowances for
			low wage earners.
<u>Finland</u>	CSR 1: Pursue its fiscal policy in	CSR 2: Promote the further	Poverty is not mentioned in the CSR, nor
3 CSRs	line with the requirements of the	alignment of wages with	in the preamble.
	preventive arm of the Stability	productivity developments, fully	
	and Growth Pact, which implies	respecting the role of social	CSR 1 pursues fiscal sustainability,
	to achieve its medium term	partners. Take targeted active	primarily targeted at cost effectiveness
	budgetary objective in 2018,	labour market policy measures	of health and care services. However,
	taking into account the	to address employment and	this is not balanced by a concern for
	allowances linked to unusual	social challenges , provide	reducing inequalities, and ensuring
	events, the implementation of	incentives to accept work and	adequacy, quality and affordability. The
	the structural reforms and	promote entrepreneurship.	preamble's focus on the new proposal
	investments for which a		on 'freedom of choice' is worrying, as it
	temporary deviation is granted.		will not promote equality nor cost-
	Ensure timely adoption and		effectiveness.
	implementation of the		
	administrative reform to		CSR 2 is so ambiguously phrased that it
	improve cost-effectiveness of		is not possible to understand if it is
	social and healthcare services.		positive or not – however, it is not

CSR 3: Continue to improve the regulatory framework and reduce the administrative burden to increase competition in services and to promote investment.		encouraging that social challenges are reduced to labour market solutions only, with no mention of adequacy of social protection and minimum income, or indeed the current basic income experiment, and ensuring equal access to key services, including health and care.
		The Preamble praises the raising of the retirement age, alongside a freeze on salary, increase in working hours and social security contributions, as part of the Competiveness Pact — all worrying, with no reflection on the social impact or cost in terms of poverty and inequality. Equally of concern is the support to tighter negative job incentives (obligation for the unemployed to accept a job offer and to participate in activation schemes, as well as reduced benefits). No mention is made of challenges of affordable housing, or the difficult situation of the long-term unemployed and other key groups.
	CSR 2: Consolidate the measures reducing the cost of labour to	No mention is made of poverty. CSR 1 prioritizes the reduction of the deficit,
	maximise their efficiency in a	with direct criticism of the levels of
	budget neutral manner and in	social spending in the preamble, and

Thereafter, pursue fiscal policy in line with the requirements of the preventive arm of the Stability Growth Pact, which translates into a substantial fiscal effort for 2018. When taking action, consideration policy should be given to achieving a fiscal stance that contributes to both strengthening the ongoing recovery and ensuring the sustainability of France's public Comprehensively finances. review expenditure items with the aim to make efficiency gains that translate into expenditure savings.

CSR 4: Further reduce the regulatory burden for firms, including by pursuing the simplification programme. Continue to lift barriers to competition in the services sector, including in business regulated services and Simplify professions. improve the efficiency of public support schemes for innovation

order to scale up their effects on employment and investment. Broaden the overall tax base and take further action to implement the planned decrease in the corporate income statutory rate CSR 3: Improve the access to the labour market for jobseekers, notably the less qualified workers and people with a migrant background, including by revising the system of vocational education and training. Ensure that minimum developments wage are consistent with job creation and competitiveness.

without reference to the need to carry out distributional impact, to ensure that poverty and inequality are not increased.

CSR 2 emphasizes cuts to social security contributions, but without clarifying how adequate social protection systems will be financed. Neither are gaps in adequacy and coverage for key groups, eg youth, migrants etc, addressed.

The reference to broadening the tax base appears positive, although the main focus is reducing corporation tax, rather than increasing progressive tax and its role in redistribution of income/wealth.

CSR 3 appears positive in what concerns activation, though it does not explicitly say personalised, integrated support. The reference to minimum wages is very worrying – it mentions job creation and competitiveness, but not in-work poverty, so it is not consistent with Employment Guidelines 5 and 8.

While no recommendation is made on this, the Preamble notes that pupils

			from a disadvantaged background are more often steered towards initial vocational education, which also accounts for the large majority of early drop outs, contributing to high educational inequalities, and that the impact of socioeconomic status on students' performance is the highest in the OECD. The Preamble also worryingly speaks about the 'risks' of increasing minimum wage, which would mean increases in all other salary levels. CSR 4 focuses on deregulation and privatisation, but without reference to the need to ensure employment and social protection rights are maintained.
Germany	CSR 1: Use fiscal policy to		No mention is made of poverty,
2 CSRs	support domestic demand and		although in the preamble poverty of
	achieve a sustained upward trend in investment. Accelerate		older people and inequality are
	public investment at all levels of	' '	highlighted.
	government, especially in	earners. Create conditions to	CSR 1 could be positive, as it asks for the
	education, research and	promote higher real wage	surplus to be used for increased public
	innovation, and address capacity	growth , respecting the role of	investment. However, no mention is
	and planning constraints for	the social partners.	made of the need to invest in integrated
	infrastructure investments.		active inclusion, and particularly
	Further improve the efficiency		increase in integration budgets for long-
	and investment friendliness of		term unemployed.
	the tax system. Stimulate		

	competition in business services	The emphasis on investment
	and regulated professions.	friendliness of tax doesn't consider
		distributional impact, and the need to
		collect more from capital to finance
		social protection.
		CSR 2 could be positive in terms of
		increasing wages and real incomes by
		reducing tax wedge for low wage
		earners.
		The Preamble speaks about a
		proliferation of part-time work, as well
		as mini jobs which is seen as negative, as
		well as a lack of childcare facilities and
		persistent disincentives for second
		earners, and the high gender pay gap
		(22% compared to the EU average of
		16.3). It also calls for higher wage
		growth in real terms.
		The preamble talks of growing threat of
		older people poverty and the threat to
		adequacy, particularly because of the
		decline of pillar 1. It also references
		inequality and high levels of wealth
		inequality but without CSRs.
Greece	Greece is currently under	
	Macroeconomic adjustment	
	programme.	

Hungary
3 CSRs
1 Poverty
CSR

CSR 1: Pursue its fiscal policy in line with the requirements of the preventive arm of the Stability Growth Pact, which translates into a substantial fiscal effort for 2018. When taking action, policy consideration should be given to achieving a fiscal stance that contributes to both strengthening the ongoing recovery and ensuring the sustainability of Hungary's public finances.

CSR 2: Complete the **reduction of** the tax wedge for low-income earners and simplify the tax structure, notably by reducing the most distortive sectorspecific Strengthen taxes. transparency and competition in procurement, public implementing a comprehensive and efficient e-procurement system, and strengthen the anticorruption framework. Strengthen regulatory predictability, transparency and competition in particular in the services sector, notably in retail.

CSR 3: Better target the public works scheme to those furthest away from the labour market and provide effective support to iobseekers in order to facilitate transitions to the labour market, including by reinforcing active labour policies. market Take measures to improve education outcomes and to increase the participation of disadvantaged groups, in particular Roma, inclusive mainstream education. Improve the adequacy and coverage of social assistance and the duration of unemployment benefits.

There is supposed to be a CSR on poverty reduction & social inclusion (according to the Commission). Poverty is not mentioned in the CSRs, although recognition of the higher levels of poverty is indicated in the preamble, particularly for children and Roma.

CSR 1 focuses on budget sustainability, without reference to the need to invest in social and health infrastructures.

Strengthening anticorruption framework is positive.

CSR 2's focus on reducing taxes for people on low incomes is welcome, although critical references in the preamble about too high taxes in relation to GDP make no link with the role of tax in closing the inequality gap, or financing social infrastructure.

We perceive CSR 3 as negative, because it encourages the endurance of work fare schemes, which are enforced, compulsory public labour schemes that do not pay a living wage and offer no transition. More support to job seekers and improving the adequacy and coverage of unemployment benefits are

welcome (Hungary has the lowest in the EU at 3 months, as highlighted by EAPN HU), as is the focus on rendering education more inclusive, particularly for disadvantaged groups and Roma children. The Preamble also notes that the impact of pupils' socioeconomic background on education outcomes is one of the highest in the EU. However, we miss more explicit recommendations regarding combatting segregation for Roma in access to all services, including housing and discrimination in the labour market, and the difficulties Roma in rural areas face. Increasing the adequacy and coverage of social assistance is also positive, but should be given more urgency, as there is no real safety net currently. We also miss reference to universal social protection to all groups, and to the immediate introduction of an adequate minimum income scheme. Unequal access to health care and need for more investment is also mentioned in the preamble. Ireland CSR 1: Pursue its fiscal policy in CSR 2: Better target There is no mention of poverty in the CSRs,							
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in the preamble. Ireland CSR 1: Pursue its fiscal policy in CSR 2: Better target There is no mention of poverty in the CSRs,							Unequal access to health care and need
<u>Ireland</u> CSR 1: Pursue its fiscal policy in CSR 2: Better target There is no mention of poverty in the CSRs,							for more investment is also mentioned
							in the preamble.
	Ireland	CSR 1: Pursue its fiscal policy in	CSR	2:	Better	target	There is no mention of poverty in the CSRs,
3 CSRs line with the requirements of the government expenditure, by although it appears in the preamble.	3 CSRs	line with the requirements of the	gover	nmen	it expendi	ture, by	although it appears in the preamble.

preventive arm of the Stability and Growth Pact, which translates into a substantial fiscal effort for 2018. Use any windfall gains, such as proceeds from asset sales, to accelerate the reduction of the general government debt ratio. Limit the scope and the number of tax expenditures and broaden the tax base

CSR 3: Encourage a more durable reduction in non-performing loans through resolution strategies that involve write-offs for viable businesses and households, with a special emphasis on resolving long-term arrears.

prioritising public investment in transport, services, and water innovation in particular in support of SMEs. Enhance social infrastructure, including social housing and quality childcare; deliver an integrated package activation policies to employment increase prospects of low-skilled people and to address low work intensity households.

CSR 1: Similar to last year, concerns are raised with the recommendation to 'use any windfall gains, such as proceeds from asset sales, to accelerate the reduction of the general government debt ratio'. Doing so limits the resources necessary for investment in Ireland's social infrastructure which are highlighted in CSR 2 and in a sense is contradictory.

Tax expenditures should only be continued if they have a clear social and economic benefit. Broadening the tax base is essential if Ireland is to have resources necessary for investment. The preamble highlights some areas of taxation. Others should be a Financial Transaction Tax and a greater focus on taxing wealth. The document however also does not mention the narrowing of the tax base through the gradual elimination of the Universal Social Charge which the Government is committed to and which has a serious impact on the available resources.

The emphasis in CSR 2on enhancing social infrastructure including quality childcare and housing is positive, including highlighting the resulting increase in housing exclusion and homelessness. The integrated package of activation policies to increase employment prospects of low-

skilled people could be positive if it also included adequate minimum income and the wider range of quality services, including training and education, alongside quality personalised activation supports. It should lead to decent work.

The preamble mentions that Promoting sustainable and inclusive growth that benefits all groups in society remains a challenge'. What is missing is any focus on what would be an integrated approach to addressing these issues, including poverty and inequality. The issue of access to an adequate minimum income is an essential starting point together with access to quality services and to quality jobs for those who can work. The preamble also highlights that 'the welfare system has worked well to contain poverty and inequality'. However, welfare levels are still not adequate to lift people above the poverty line. Pre-transfer poverty and inequality (market inequality) levels are among the highest in the EU, and after social transfers Irish poverty rates are just below the EU average. Policies therefore need to address market inequalities, including the issue of pay. In the preamble, important comments on health are made: "strengthening the role of primary care as a gatekeeper for Ireland's overburdened hospitals. And also that

			Steps towards a universal single-tier health service are fragmented and lack an overarching vision. However it only addresses these in terms of cost effectiveness rather than addressing health inequalities and poorer health outcomes for many in Irish society.
4 CSRs I Poverty CSR and translate effort policy should fiscal st both st recover sustains finance from th onto ta growth way by reduce tax exp outdate reintroe tax for	Pursue its fiscal policy in h the requirements of the tive arm of the Stability Growth Pact, which tes into a substantial fiscal for 2018. When taking action, consideration be given to achieving a tance that contributes to trengthening the ongoing by and ensuring the ability of Italy's public s. Shift the tax burden the factors of production axes less detrimental to in a budgetary neutral taking decisive action to the number and scope of penditures, reforming the ed cadastral system and ducing the first residence high-income households.	CSR 4: With the involvement of social partners, strengthen the collective bargaining framework to allow collective agreements to better take into account local conditions. Ensure effective active labour market policies. Facilitate the take-up of work for second earners. Rationalise social spending and improve its composition.	Italy has received a CSR on poverty reduction & social inclusion (according to the Commission) although, as poverty is not mentioned, it is unclear to which CSR it refers. Although the preamble refers to the high poverty and exclusion rate, particularly amongst children and migrants, no reference is made in the CSRs. According to EAPN IT, this is due to two major factors: 1) There is no need of a specific recommendation since Italy has made major steps forward in the fight against poverty and, as stated in the NRP, for the first time Italy has now an integrated strategy — mostly involving children and their families - and money to back it up. Much is to be done still, namely a universal measure of minimum income but a lot is being done; 2) Italy, with a few other countries, is paying a major toll due to the lack of a clear and stringent

		1	1	
	electronic invoicing and			European policy on relocation. A lot is
	payments.			being done every day and a CSR on
	CSR 2: Reduce the trial length in			poverty among migrants in Italy would
	civil justice through effective case			raise the problem of the lack of
	management and rules ensuring			solidarity among Member States.
	procedural discipline. Step up the			
	fight against corruption , in			CSR1 is primarily focused on reducing
	particular by revising the statute			deficits. Positive mention is made of the
	of limitations. Complete reforms			need to increase tax base including
	of public employment and			residence tax, but general reference is
	improve the efficiency of			growth-friendly rather than progressive.
	publicly-owned enterprises.			CSR 2 on the fight against corruption is
	Promptly adopt and implement			positive. It is unclear what is understood
	the pending law on competition			by 'effective labour market policies' in
	and address the remaining			CSR 4, and whether it is positive or
	restrictions to competition.			negative.
	CSR 3: Accelerate the reduction			
	in the stock of non-performing			The Preamble also makes reference to
	loans and step up incentives for			the participation of women in the labour
	balance-sheet clean-up and			market, as the female employment rate
	restructuring, in particular in the			is one of the lowest in the EU.
	segment of banks under national			
	supervision. Adopt a			
	comprehensive overhaul of the			
	regulatory framework for			
	insolvency and collateral			
	enforcement.			
<u>Latvia</u>	CSR 1: Pursue its fiscal policy in		CSR 2: Improve the	Latvia has a CSR on poverty reduction &
3 CSRs	line with the requirements of the		adequacy of the social	social inclusion (according to the
	preventive arm of the Stability		safety net and up-skill the	Commission. The high poverty rates are

1 Poverty CSR

and Growth Pact, which implies to achieve its medium term budgetary objective in 2018, taking into account the allowances linked to the implementation of the systemic pension reform and of the structural reforms for which a temporary deviation is granted. Reduce taxation for low-income earners by shifting it to other sources that are less detrimental to growth and by improving tax compliance.

CSR 3: Increase efficiency and accountability in the public sector, notably by simplifying administrative procedures and strengthening the conflict of interest prevention regime, including for insolvency administrators.

labour force by speeding up
the curricula reform in
vocational education.
Increase cost-effectiveness
and access to healthcare,
including by reducing out of
pocket payments and long
waiting times

mentioned in the preamble, but not in the CSR 2.

CSR 1 prioritizes budget balance, so it is unclear where the revenue will come from to fund the social and health investments below. Reducing tax for low income earners is positive, as is increasing tax compliance, but reference could be made to more progressive tax, ie away from flat tax, which is referenced in the preamble as an essential means of increasing revenue.

CSR 2 rightly prioritizes adequacy of social safety net, and refers to lack of implementation in preamble. However, more urgency should be given to increasing adequacy and coverage for all groups (disabled and elderly are mentioned in preamble) and reversing current low investment in social protection as well as ensuring a non-taxable minimum. Currently people receive only 50 Euros a month and with high requirements of evidence to prove eligibility which is both inadequate and humiliating.

				CSR 2 also seems limited in scope with
				regards inclusive labour markets and
				education.
				The Preamble also mentions that
				unemployment is more prevalent
				among the low-skilled and those living in
				rural areas and also notes that the
				involvement of the unemployed in
				active labour market measures is lower
				than in most other EU Member States.
				CCD 2 also datally litely below and to
				CSR 2 also rightly highlights need to
				increase access to health care,
				particularly by reducing out of pocket
				payments and waiting lists. However,
				more emphasis should be put on free
				services including disability certificates as any out of pocket payments are
Lithuania	CSR 1: Pursue its fiscal policy in		CSR 2: Address skills	impossible on very low incomes. There is supposed to be a CSR on
3 CSRs	line with the requirements of the		shortages through effective	poverty reduction & social inclusion
1 Poverty	preventive arm of the Stability		active labour market policy	(according to the Commission. Poverty
CSR	and Growth Pact, which implies		measures and adult	is not mentioned in the CSRs, but is
CSIK	to remain at its medium term		learning and improve	referenced in the preamble as one of
	budgetary objective in 2018,		educational outcomes by	the highest in the EU, with growing
	taking into account the		rewarding quality in	inequality, which undermines growth.
	allowances linked to the		teaching and in higher	
	implementation of the systemic		education. Improve the	However, CSR 1 focuses on budget
	pension reform and of the		performance of the	control, which is likely to undermine
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structural reforms for which a temporary deviation is granted. Improve tax compliance and broaden the tax base to sources that are less detrimental to growth. Take steps to address the medium term fiscal sustainability challenge related to pensions.

CSR 3: Take measures to strengthen productivity by improving the efficiency of public investment and strengthening its linkage with the country's strategic objectives.

healthcare system by strengthening outpatient care, disease prevention and affordability. Improve the adequacy of the social safety net.

social investment in social protection, health, and education. Pension reform focuses on raising retirement ages, but needs to emphasize support measures for active ageing and adequacy of pensions.

CSR 1 positively requires increase in tax revenue through tax compliance and broadening tax base. The preamble recognizes LT has one of the lowest tax revenues in the EU. However, focus on VAT risks regressive distributional impact. The issue of flat taxes is not addressed.

CSR 2 seems limited in scope, as it only mentions upskilling in the context of active labour market services, rather than integrated active inclusion approaches.

The emphasis on education, particularly for adults, is also present in the Preamble, and highlights that current activation efforts are not suitable, for instance, for people with disabilities, but that is all.

The reference to health care makes reference to increased performance ie

			cost effectiveness but also positive
			references to out- patient care,
			prevention and affordability. However,
			overall low investment is not addressed.
			Issues of out of pocket payments,
			particularly with medicines, is
			mentioned in the preamble.
			CSR 2 also requires increased adequacy
			of the safety net, but the overall low
			spending on universal social protection
			for all groups is not addressed, although
			it is referenced in the preamble.
Luxembourg	CSR 1: Strengthen the		There is no mention of poverty.
2 CSRs	diversification of the economy,	sustainability of the pension	CSR 1: Increasing the employment rate
	including by removing barriers to	system, limit early retirement	of older people could be positive, if it
	investment and innovation.	and increase the employment	meant supportive measures towards
	Remove regulatory restrictions in	rate of older people.	quality, adapted employment, but the
	the business services sector.		Preamble makes it clear that the focus is
			exclusively on the supply side, by
			improving employability. The emphasis
			is on sustainability of pensions, limiting
			early retirement, rather than ensuring
			adequacy.
			Although housing supply is highlighted
			as a key challenge in the preamble,
			there is no recommendation related to
			increased supply of affordable, rented
			housing, particularly rented and social
			housing.

			CCD2 for any to advant by the
			CSR2 focuses on investment, but not
			social investment.
<u>Malta</u>	CSR 1: Expand the scope of the		No mention of poverty.
2 CSRs	ongoing spending reviews to the		CSR 1 prioritizes reducing deficits and
	broader public sector and		public sector spending. In the preamble
	introduce performance-based		this is clear to be in health, education,
	public spending.		training and social security, which could
	CSR 2: Ensure the effective		risk increased poverty and inequality.
	supervision of internationally		The preamble also highlights the issue of
	oriented business by financial		adequacy of pensions, as well as
	institutions, licensed in Malta in		sustainability with important gender
	cooperation with the host		gaps.
	supervisors in the countries		While the Preamble acknowledges low
	where they operate.		skills, as well as unemployment, as
			challenges, no recommendation is put
			forward on this.
<u>Netherlands</u>	CSR 1 : Use fiscal policy to support	CSR 2: Tackle remaining barriers	No reference to poverty.
2 CSRs	domestic demand, including	to hiring staff on permanent	CSR 1 promotes investment, but not
	investment in research and	contracts. Address the high	explicitly social investment. The
	development. Take measures to	increase in the self-employed	reference to the housing market is
	reduce the remaining distortions	without employees, including by	primarily aimed at reducing tax
	in the housing market and the	reducing tax distortions	deductions for mortgages, rather than
	debt bias for households, in	favouring self-employment,	increasing affordable housing supply,
	particular by decreasing	without compromising	particularly in the private rented sector,
	mortgage interest tax	entrepreneurship, and by	and through increasing social housing.
	deductibility.	promoting access of the self-	EAPN NL highlights the problem of
		employed to affordable social	housing market reform which is creating
		protection . Based on the broad	new 'poor', as people on low/average
		preparatory process already	wages are now forced to leave social
		launched, make the second	housing, but cannot afford private rents,

		pillar of the pension system	which are rising. A new report by the
		more transparent, inter-	Social and Economic Council on child
		generationally fairer and more	poverty also highlights these issues.
		resilient to shocks. Create	
		conditions to promote higher	The references in CSR 2 about fostering
		real wage growth, respecting	permanent employment, improving the
		the role of the social partners.	situation of the self-employed, including
			by increasing their coverage by
			affordable social protection, as well as
			to supporting real wage growth, seem
			positive. But more needs to be done to
			tackle growing bogus self-employment,
			which is referenced in the preamble,
			and ensuring access to adequate social
			protection and minimum income to all.
			The Preamble highlights that the
			employment rate for non-EU born
			migrants is 20 percentage points lower
			than for people born in the Netherlands.
			Reference to making the 2 nd pillar of
			pensions fairer and more resilient
			seems positive, but would benefit from
			a broader reference to adequacy of
			pensions as a whole, particularly the
			 first pillar.
<u>Poland</u>	CSR 1: Pursue its fiscal policy in	CSR 2: Take steps to increase	No reference to poverty.
3 CSRs	line with the requirements of the	labour market participation, in	CSR 1 focuses on sustainability of public
	preventive arm of the Stability	particular for women, low-	finances. The reference to efficiency
	and Growth Pact, which	qualified and older people,	raises concerns, as it is not combined

translates into a substantial fiscal | including by fostering adequate effort for 2018. When taking action, consideration policy should be given to achieving a fiscal stance that contributes to both strengthening the ongoing recovery and ensuring the sustainability of Poland's public finances. Take steps to improve the efficiency of public spending and limit the use of reduced VAT rates.

CSR 3: Take measures to remove barriers tο investment. particularly in the transport sector.

skills and removing obstacles to more permanent types of employment. Ensure the sustainability and adequacy of the pension system by taking measures to increase effective retirement age and by reform starting to the preferential pension arrangements.

with a focus on effectiveness and adequacy. The preamble highlights concerns about disincentives to work in the social protection system, ie overgenerous transfers, references which would seem to undermine commitments to adequate social protection, key to reducing poverty and social exclusion.

The CSR on limiting reduced VAT rates lacks a distributional and social impact analysis, as uniform VAT is regressive.

CSR 2 seems positive in supporting more permanent types of employment, though it is not clarified what support would be available for women, lowqualified, older people, and other groups aside upskilling, neither is any reference made to quality of jobs, including challenging in-work poverty which has been the subject of previous **CSRs**

Surprisingly, no recommendation is made around expanding quality, affordable childcare for pre-school children, given the low rates highlighted in the preamble...

			Very worryingly, the Preamble states that the new, generous child allowance, which is considered to have a massive impact on poverty and inequality, represents a disincentive to work, particularly for women.
			The reference to sustainability and adequacy of pensions seems positive, however the measures to raise retirement ages without ensuring access to quality work or adequate income for older people is likely to generate increased poverty.
			According to EAPN PL it would be important to adapt antipoverty policy more towards families without children, those with dependent adults and, single person households in working age and retirement.
Portugal 4 CSRs	CSR 1: Ensure the durability of the correction of the excessive deficit. Pursue its fiscal policy in line with the requirements of the preventive arm of the Stability and Growth Pact, which translates into a substantial fiscal effort for 2018. When taking	CSR 2: Promote hiring on openended contracts, including by reviewing the legal framework. Ensure the effective activation of the long-term unemployed. Together with social partners, ensure that minimum wage developments do not harm	No mention of poverty or CSR, with employment as sole social concern, despite the high poverty levels. According to EAPN PT, this may be due to the fact that the Portuguese NRP already highlighted detailed proposals for reform and improvement of social protection.
	policy action, consideration	employment of the low-skilled.	

should be given to achieving a fiscal stance that contributes to both strengthening the ongoing recovery and ensuring the sustainability of Portugal's public finances. Step up efforts to finalise comprehensive expenditure review at all levels of public administration. Strengthen expenditure control, and adequate effectiveness budgeting, in particular in the health sector with a focus on the reduction of arrears in hospitals and ensure the sustainability of the pension system. To increase the financial sustainability of state-owned enterprises set sector-specific efficiency targets in time for the 2018 budget, improving state-owned enterprises' overall net income and decreasing the burden on the State budget.

CSR 3: Step up efforts to clean up the balance sheets of credit institutions by implementing a comprehensive strategy addressing non-performing loans, including by enhancing the

Positive mention is made in the preamble of important progress in the social area, like health, education, labour market and social protection.

CSR 1 is focused on reducing deficit and ensuring sustainability of public finances, through increasing efficiencies, particularly in the health sector and pensions, but lacks a concern about distributional or social impact in relation to ensuring adequacy and quality or action to promote better fiscal justice which could sustainably finance social protection and key services.

No mention is made of the positive impact of increased transfers and minimum wage on the poverty rate.

CSR 2 contains welcome provisions about open-ended contracts. However, it is not clear what 'effective activation' means when it comes to the long-term unemployed. Finally, the reference to keeping minimum wages low is very negative, given that the preamble mentions its key role in reducing in-work poverty.

	secondary market for bad assets.		The Preamble echoes the strong plea for
	Improve the access to capital, in		open-ended contracts, as well as the
	particular for start-ups and small		warning that increases in the minimum
	and medium sized enterprises.		wage may entail employment risks,
	CSR 4: Implement a roadmap to		notably for the low-skilled – while it also
	further reduce the administrative		points out explicitly that these risks did
	burden and tackle regulatory		not materialise in the current context of
	barriers in construction and		recovery. It also notes that country
	business services by end 2017.		remains among the OECD countries with
	Increase the efficiency of		the highest rates of grade repetition.
	insolvency and tax proceedings.		
			EAPN PT highlights the need to define
			and implement an integrated strategy
			to fight poverty, with particular
			attention to specific groups like elderly,
			children, homeless, ethnic minorities
			etc, with the involvement of civil
			society. Active Inclusion should be
			referenced and implemented, with a
			close attention to youth and NEETs.
<u>Romania</u>	CSR 1: In 2017, ensure	CSR 2: Strengthen targeted	There is supposed to be a CSR on
3 CSRs	compliance with the Council	activation policies and	poverty reduction & social inclusion
	recommendation of [XX] with a	integrated public services,	(according to the Commission).
	view to correcting the significant	focusing on those furthest	However, poverty is not mentioned in
	deviation from the adjustment	away from the labour	any CSR, although the high AROPE rate
	path toward the medium-term	market. Adopt legislation	is highlighted in the preamble, with
	budgetary objective. In 2018,	equalising the pension age	specific groups at risk: families with
	pursue its fiscal policy in line with	for men and women.	children, people with disabilities, Roma
	the requirements of the	Establish a transparent	and rural population. Inequality is also
	preventive arm of the Stability	mechanism for minimum	underlined. A reference to

and Growth Pact, which translates into a substantial fiscal effort for 2018. Ensure the full application of the fiscal Strengthen framework. compliance and collection. Fight undeclared work, including by ensuring the systematic use of integrated controls.

CSR 3: Adopt legislation to ensure a professional and independent civil service, applying objective criteria. Strengthen project prioritisation and preparation in public investment. Ensure the timely full and sustainable implementation of the national public procurement strategy.

wage-setting, in consultation with social partners. Improve access to quality mainstream education, in particular for Roma and children in rural areas. In healthcare, shift to outpatient care, and curb informal payments.

in implementing the new antipoverty strategy would have been beneficial, particularly beyond EU funded pilot projects.

CSR 1 focuses on sustainability, rather than effectiveness. This is likely to undermine the recognition, made in the preamble, of the key role of public services and more effective social transfers in reducing poverty and income inequality.

CSR 1 on tax collection compliance seems positive, but care should be taken to ensure positive distributional impact, ie with progressive not flat taxes, and avoiding dependency on VAT, which is highly regressive.

CSR 1 regarding undeclared work could be positive, provided it doesn't penalise poor workers who are simply trying to survive, but punishes employers instead.

CSR 2 speaks of targeted activation, rather than personalised. Depending on how it is implemented, the integration of activation and social services could be

positive. However, care should be taken to avoid punitive conditionality. The preamble highlights that the new Minimum Income will be implanted in 2018 combined with ALM. This will need to be monitored carefully to ensure it contributes to reducing poverty and supporting key groups out of exclusion effectively.

The reference to equalising retirement ages for men and women may be negative, if it does not ensure adequacy of pensions and measures to reduce the gender pension gap, or to ensure that women are able to access quality jobs.

Improving access for Roma and other children to quality education is also positive. However, The Recommendation regarding minimum wage, as explained in the Preamble, is negative, as it advises curbing it to preserve competitiveness.

The Preamble notes the shrinking of the labour force due to emigration and ageing, and that employment and activity rates for young people, women, the low-skilled, people with disabilities

			and Doma in particular are well below
			and Roma in particular are well below the EU average. More tailor-made
			support and integrated services to
			jobseekers and employers is also
			highlighted, but deemed highly
			insufficient.
			mameren.
			Regarding education, the Preamble
			mentions improved anti-segregation
			legislation and suggests further steps in
			fighting socioeconomic inequalities in
			education and better implementation of
			the Youth Guarantee and second chance
			programmes are not readily available.
			The reference to shifting health to
			outpatient and tackle informal
			payments could be positive, although
			the main objective seems to be cost
			reduction, rather than better health
			outcomes, particularly for excluded and
			low income groups. The preamble
			highlights the serious underfunding of
<u>Slovakia</u>	CSR 1: Pursue its fiscal policy in	CSR 2: Improve activation	community care. No mention is made of poverty, nor in
3 CSRs	line with the requirements of the	measures for	the Preamble.
3 3313	preventive arm of the Stability	disadvantaged groups,	
	and Growth Pact, which	including by implementing	CSR 1 focuses on fiscal sustainability,
	translates into a substantial fiscal	the action plan for the long-	primarily through increasing cost
1	I I	term unemployed and by	

policy action, consideration should be given to achieving a fiscal stance that contributes to both strengthening the ongoing recovery and ensuring the sustainability of Slovakia's public finances. Improve the cost effectiveness of the healthcare system, including by implementing the value for money project.

CSR 3: Improve competition and public transparency in procurement operations and step up the fight against corruption stronger by enforcement of existing **legislation**. Adopt and implement a comprehensive plan to lower administrative and regulatory barriers for businesses. Improve the effectiveness of the justice system, including a reduction in the length of civil and commercial cases.

providing individualised services and targeted training. Enhance employment opportunities for women, especially by extending affordable, quality childcare. Improve the quality of education and increase the participation of Roma in inclusive mainstream education.

underlining the need to ensure quality, access and affordability. In the Preamble, pensions are also targeted, but without CSR. The recommendation on corruption is welcomed, but no reference is made to the continual challenge on tax evasion and avoidance, although mentioned in the preamble, welcoming the action on VAT. However, care should be taken to avoid regressive impact, with more focus on progressive taxation to shift the tax burden from the poor to the wealthy.

CSR 2 contains potentially positive proposals about individualised support for disadvantaged groups, depending on how it is implemented, and about extending affordable and quality childcare, and improving the quality of education and access for Roma children. but does not address the need for an integrated approach, which ensures adequate social protection and minimum income and access to key including housing, services, nor addresses the need for investment in children.

Slovenia	CSR 1: Pursue its fiscal policy in	_	The Preamble refers explicitly to the long-term unemployment rate, one of the highest in the EU, which particularly affects marginalised Roma, low-skilled and young people, and urges for more personalised support. It also notes lack of take-up by men of parental leave entitlements, shortage of childcare, and low uptake of flexible working-time arrangements. Regarding education, it highlights poor performance primarily linked to a strong impact of the socioeconomic and ethnic background of students, to issues of equity, access and inclusiveness. There is supposed to be a CSR on
3 CSRs 1 Poverty	line with the requirements of the preventive arm of the Stability	increase the employability of low-skilled and older workers,	poverty reduction & social inclusion (according to the Commission.
<u>CSR</u>	and Growth Pact, which	particularly through targeted	However, there is no mention of poverty
	translates into a substantial fiscal	lifelong learning and activation	in CSR, although the Preamble notes
	effort for 2018. When taking	measures.	poverty is above the EU average,
	policy action, consideration should be given to achieving a		highlighting the elderly, but not other at risk groups.
	fiscal stance that contributes to		risk groups.
	both strengthening the ongoing		CSR 1 promotes fiscal sustainability,
	recovery and ensuring the		primarily aimed at reducing the costs of
	sustainability of Slovenia's public		pensions, health and long-term care.
	finances. Adopt and implement		However, there is no mention of
	the proposed reform of the		increasing tax revenue. The CSR on
	healthcare system and adopt the		health and long-term care refers to cost

planned reform of long-term increasing care, costeffectiveness, accessibility and quality care. Fully tap the potential of centralised procurement in the health sector. Adopt the necessary measures to long-term ensure the sustainability and adequacy of the pension system.

CSR 3: Improve the financing including conditions. by facilitating a durable resolution of non-performing loans and access to alternative sources financing. Ensure the full implementation of the bank asset management company strategy. Reduce administrative the burden on business deriving from rules on spatial planning and construction permits and ensure good governance of State-owned enterprises.

effectiveness, but also accessibility and quality of care, but not healthcare. The issue of affordability and action to reduce inequalities would be important.

The Recommendation on pensions, referencing adequacy as well as sustainability, is welcomed. However, from the preamble, it is clear that raising the retirement ages is the main solution proposed, without guarantee of adequate pension rates to ensure a dignified life.

CSR 2 appears positive at a first glance, but it worryingly only focuses on the supply side, while nothing is said about rendering the labour market more inclusive for older workers, nor about ensuring the quality of work, or adequate income support for older people who fail to get decent jobs and/or cannot access their pensions.

The Preamble also highlights the long-term unemployed as a category needing more support, in addition to older workers and the low-skilled, and also mentions that labour market segmentation remains a challenge.

			However, there is no mention of other groups at risk of poverty, eg children, disabled, homeless, or assessment of the effectiveness and adequacy of minimum income and social protection systems.
<u>Spain</u>	CSR 1: Ensure compliance with	CSR 2: Reinforce the	Spain receives a supposed CSR on
3 CSRs	the Council decision of 8 August	coordination between	poverty reduction, although poverty is
1 "Poverty"	2016 giving notice under the	regional employment	not mentioned in the CSR nor in the
<u>CSR</u>	excessive deficit procedure,	services, social services and	Preamble.
	including also measures to	employers, to better	Although the diagnosis is generally
	strengthen the fiscal and public	respond to jobseekers' and	relevant, a reference to the high rates of
	procurement frameworks.	employers' needs. Take	population at risk of poverty and
	Undertake a comprehensive	measures to promote hiring	exclusion, especially children and single-
	expenditure review in order to	on open-ended contracts.	parent households is missing, as well as
	identify possible areas for	Address regional disparities	to the growth of inequality. Neither is
	improving spending efficiency.	and fragmentation in	reference made to the need for a
	CSR 3: Ensure adequate and	income guarantee schemes	comprehensive plan to combat poverty.
	sustained investment in research	and improve family	Unemployment, reduction of wages,
	and innovation and strengthen its	support, including access to	increased taxation, temporary
	governance across government	quality childcare. Increase	employment and involuntary part-time
	levels. Ensure a thorough and	labour market relevance of	jobs are factors associated with this
	timely implementation of the law	tertiary education. Address	social deterioration through lower
	on market unity for existing and	regional disparities in	incomes. There is also a regrettable lack
	forthcoming legislation.	educational outcomes,	of reference to poverty in employment
		notably by strengthening	and gender inequality in the labour
		teachers' training and	market, as well as in the pension system.
		individual students' support.	
			CSR 1, proposing reductions of public expenditure, does not specify that these

should not be made at the expense of social spending, which has not yet recovered to the 2008 level, if increases in poverty are not to be generated, particularly as Spain continues to have the weakest social protection policies concerning family and childhood in the Eurozone.

CSR 2 contains positive elements around better support to jobseekers, promoting open-ended contracts, access to quality childcare, and tackling regional disparities in education as well as fragmentation in income support schemes., but limited references to quality of jobs, and adequacy of income support.

The Preamble credits wage moderation as a decisive factor in increasing job creation, but doesn't address in-work poverty nor quality of work. More encouragingly, it mentions Spain having established a working group on the quality of employment. Regarding education, it notes that the early school leaving rate remains among the highest in the EU, with wide regional disparities,

			and the grade repetition rate is the second-highest in the EU.
Sweden 1 CSR	CSR 1: Address risks related to household debt, in particular by gradually limiting the tax deductibility of mortgage interest payments or by increasing recurrent property taxes, while constraining lending at excessive debt-to-income levels. Foster investment in housing and improve the efficiency of the housing market, including by introducing more flexibility in setting rental prices and revising the design of the capital gains tax.		Poverty is not mentioned, nor inequality. The only CSR addresses issue of rising household debt, related to mortgage payments. However, the problem of lack of affordable housing supply is not addressed, ie building more houses and ensuring affordable rents. Worryingly the CSR encourages more flexibility in setting rents, which is likely to reduce affordability for low income households, and particular groups like migrants, despite the fact that the Preamble underlines that the lack of available and affordable housing limits mobility and integration.
			While the Preamble mentions challenges around integrating low-skilled people and non-EU migrants into the labour market, reducing the substantial employment gap for non-EU-born women, and that the performance gap linked to the socioeconomic background of students has widened, none of these were picked up in the CSRs.

			There is worrying no mention of
			inequality of income and wealth which
			is growing and, nor the increasing gaps
			in the social security system to
			guarantee a dignified life.
<u>UK</u>	CSR 1: Pursue its fiscal policy in	CSR 3: Address skills	No mention of poverty.
3 CSRs	line with the requirements of the	mismatches and provide for	CSR 1 is focuses on sustainability of
	preventive arm of the Stability	skills progression, including by	public finances, although the preamble
	and Growth Pact, which	continuing to strengthen the	recognizes a major crisis in lack of
	translates into a substantial fiscal	quality of apprenticeships and	investment in public infrastructure,
	effort for 2018. When taking	providing for other funded	particularly transport, energy.
	policy action, consideration	"Further Education" progression	No mention is made of the need to
	should be given to achieving a	routes.	address tax evasion, or measures to stop
	fiscal stance that contributes to		reducing progressivity, ie to equalize
	both strengthening the ongoing		taxes on employees and self-employed,
	recovery and ensuring the		and close business tax loopholes,
	sustainability of United		introduce a wealth tax.
	Kingdom's public finances.		
	CSR 2: Take further steps to		The reference to increasing housing
	boost housing supply, including		supply in CSR 2 could be positive but
	through reforms to planning rules		provides a narrow solution through
	and their implementation.		planning deregulation, rather than
			stressing the need for new and
			affordable social and private housing.
			Some proposals from EAPN UK include
			the launch of a large-scale social,
			energy-efficient housebuilding
			programme at affordable rents,
			reversing the selling off of social

housing, and providing greater security in the private rent sector with some rent regulation. A mention should also be made of the dramatic increase in homelessness and the need to provide 'housing first' solutions.

It is also surprising that no mention is made of the crisis in health and social care, which is leading not only to increased poverty, but worse health and social outcomes and rising inequalities. Health and social care need new investment and mechanisms for long-term funding.

CSR 3 contains positive language around quality of apprenticeships and encouraging skills progression, but seems very limited in scope.

The Preamble also notes that the levels of inactivity, part-time and low wage employment have room for improvement. It also highlights challenges related to the supply of childcare and social care, which contribute to the high rate of female part-time employment. The preamble notes risk of increases in child poverty,

	particularly amongst working families,
	highlighting problems over child and
	social care, but doesn't address the
	crisis of income support, with the
	freezing of welfare benefits and lack of
	uprating, and low levels increasing
	poverty.

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The European Anti-Poverty Network (EAPN) is an independent network of nongovernmental organisations (NGOs) and groups involved in the fight against poverty and social exclusion in the Member States of the European Union, established in 1990.



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